UNITED STATES DISTRICT COURT

EASTERN DISTRICT OF LOUISIANA

CASSANDRA BERRY, ET AL

VS.

CIVIL ACTION NO. 10-1049 NEW ORLEANS, LOUISIANA TUESDAY, APRIL 26, 2011 10:00 A.M. SECTION "A"

PAUL PASTOREK, ET AL

MOTION TO DISMISS CASE

BEFORE THE HONORABLE JAY C. ZAINEY UNITED STATES DISTRICT COURT JUDGE

A P P E A R A N C E S:

FOR THE PLAINTIFFS:

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REPORTED BY:

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Proceedings recorded by mechanical stenography. Transcript produced by computer aided transcription.

P-R-O-C-E-E-D-I-N-G-S 1 2 (TUESDAY, APRIL 26, 2011) (10:00 A.M. -3 MORNING SESSION) (COURT CALLED TO ORDER) 4 5 THE DEPUTY CLERK: All rise. Court's in session. 6 7 THE COURT: Good morning. Please be seated. 8 9 THE DEPUTY CLERK: Civil Action Number 10-4049. Berry versus Pastorek. 10 11 Counsel make your appearance, please. 12 MS. SHAUM: Brenda Shaum with Lawyers Committee on behalf of the plaintiffs. 13 14 THE COURT: Thank you. MS. SNEED: Maree Sneed with the defendants. 15 16 THE COURT: Thank you very much. Why don't we go around the counsel table for 17 18 plaintiffs, and for the record, let everybody introduce themselves, and do the same for defense counsel, starting with 19 20 the plaintiffs first. 21 MR. GREENBAUM: John Greenbaum for the Lawyers 22 Committee for the plaintiffs. 23 MS. COCO: Jennifer Coco for the Lawyers Committee for 24 the plaintiffs. 25 MS. FINGER: Good morning. Davida Finger, Loyola Law

1 Clinic.

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THE COURT: Good morning,

3 MS. BEDI: Good morning. Shelia Bedi, Southern Poverty4 Law Center for the Plaintiffs.

5 MR. CAVANAUGH: Good morning, Your Honor. Bill 6 Cavanaugh, Patterson, Belknap on behalf of the plaintiffs.

THE COURT: Great welcome. Thank you.

8 MS. HEILMAN: And, Your Honor, Eden Heilman on behalf 9 of the Southern Poverty Law Center also for the plaintiffs.

10 THE COURT: Welcome. Thank you.

11 MS. SNEED: Maree Sneed on behalf of the defendants.

THE COURT: Thank you.

MS. HUNT: Joan Hunt, Department of Education.

14 MR. GINSBERG: Jay Ginsberg with the Department of15 Education and recovery schools.

THE COURT: Thank you.

Now, I don't want any of the counsel for plaintiffs tofall asleep.

I just received a lot of paper that was filed at the 1:15 this morning electronically, and I'm sure defense counsel has not had an opportunity to read it, nor have I, by the way. This does not pertain to today, this matter, this is a motion for a preliminary injunction and we will address this at the end. Actually, what's interesting this is some of the issues I wanted to speak with you all about at the end off the record. So this will be a very good starting point. I have not even
 read this yet, nor will this really be addressed as it relates
 to the motion to dismiss, which is before the Court today.

Okay. As counsel for both parties know how I like to
do things here is I'm going to give my own take of what I
perceive the issues to be, then I'll have specific questions
that I'm going to ask counsel for the plaintiff as well counsel
for the defendant.

Now, reviewing everything, I believe that we all agree
that the New Orleans school system is unlike any other school
district in Louisiana or in the United States, for that matter.

As I understand it, the New Orleans public education system operates through the following local entities.

14 First, the Orleans Parish School Board, which has a 15 local education agency which operates four traditional public 16 schools.

17 The Recovery School District, which as an LEA, operates 18 23 traditional public schools directly, and has authorized the chartering of 46 schools, each of which operates as an 19 20 independent local educational agency, and three individual 21 charter schools each acting as its own educational agency under 22 the authorization of BESE. As I calculate it, there are 51 23 local educational agencies in New Orleans with control over 88 schools. Is that an accurate calculation. 24

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MISS SNEED: Your Honor, your calculation, Mr. Ginsburg

1 has just --2 THE COURT: Just get close to the microphone, please. 3 I can't hear you. MS. SNEED: Mr. Ginsburg has just said you didn't 4 5 mention that the Orleans public schools also offered some charter schools. 6 7 THE COURT: Okay. I thought I said that. 8 MS. SNEED: I wasn't clear. I was trying to make 9 I just want to make it clear for the record, Your Honor. notes. 10 THE COURT: How many charter schools does the Orleans 11 Parish School Board have? MS. HUNT: 12. 12 13 THE COURT: 12. Okay. You agree with what I just said with that addition? 14 15 MS. SNEED: Yes, Your Honor. Okay. Let me ask the defendants. Do you 16 THE COURT: agree that this it is the defendants ultimate responsibility for 17 18 insuring that every school district and every school in the State of Louisiana complies with the federal laws which are at 19 20 issue here? 21 MS. SNEED: Yes, Your Honor, we do. 22 And, of course, the federal laws are issued THE COURT: here are the IDEA in Section 504, and the ADA. Since it is the 23 24 ultimate responsibility of the defendants, how has the State 25 done this, and what kind of oversight does the State have in

1 this regard as to special education?

MS. SNEED: Right. The State has done this through monitoring that it does. It has done it through technical assistance that it has provided both formal and informal. There are conversations that go back and forth by phone as well as formal technical assistance. It has done it by providing training to the schools in New Orleans.

8 THE COURT: If they find that something has not been 9 complied with, what do they do?

MS. SNEED: They can -- if it's through a monitoring process, then we'll ask them to do a corrective action plan, which is required, that the process requires under federal law, and then the school, the LEA's are required to do the corrective action plan, then there's a followup to determine whether that has been complied with and whether there's additional corrective action that needs to be done.

THE COURT: We know what the laws are, of course, and we also know what they're supposed to do. How do we know that they have done what they're supposed to be doing?

20 MS. SNEED: Well, there is -- there are corrective 21 action plans that have been done, and there have been follow up 22 visits that have been done and documented. There was technical 23 systems --

THE COURT: Now, this is as it relates to Orleans Parish Schools, special ed systems, is that correct?

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1	MS. SNEED: And to RSD, and to the three charters that
2	are run by BESE. So all the schools in New Orleans, if I can
3	just talk about them, collectively, so they've done the
4	formalizing, and there are documents to reflect that. There
5	have been trainings that have been done in the summer, and there
6	would be agendas and that's a thing to show that the training
7	had occurred. You're asking for physical evidence. I know
8	there's some documentation that has been done when there's
9	technical assistance provided, but again, sometimes technical
10	assistance is more informal. A phone call to someone to say,
11	"What's required here, and so it may just be a formal technical
12	assistance, but there is formal technical assistance as well as
13	informal technical assistance, and that's how most school
14	directs are run and the kind of support that most states provide
15	the schools.
16	THE COURT: Okay. Plaintiff, do you have any response
17	to that?
18	MS. SHUAM: Yes, Your Honor. First of all, our
19	information is that there's been no monitoring of the OSBP
20	schools.
21	THE COURT: What is that based on?
22	MS. SHAUM: I believe it's based on the fact that there
23	the State actually has submitted two monitoring reports. One
24	was done in February and March of 2009, and the second one was
25	done about a year later.

THE COURT: Well, let me ask you a question: Does the law require them to send out periodic monitoring reports that have not been done? You said that you received two. Does the law compel to send them out on a monthly basis or semi-annual basis or something like that, that they're not complying with the law?

MS. SHAUM: The federal law does require that the State
engage in regular annual monitoring activies, and the most
recent report that OPSB did find that certain procedures -THE COURT: Who's OPSB?

MS. SHAUM: Oh, I apologize. The office of special education. The federal monitor of the State process, Your Honor. And OPSB actually determined that the State was noncompliant, and compliant in certain aspects of its monitoring system, and so it is actually out of compliance and follows some sort of corrective action plan with respect to some of these statewide, not just Orleans Parish, but statewide monitoring.

18 THE COURT: Well, we're interested in this lawsuit in 19 Orleans Parish.

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MS. SHAUM: Correct, Your Honor.

21 THE COURT: Have they been compliant or noncompliant as 22 it relates to Orleans Parish Special Ed Program?

MS. SHAUM: It's very difficult to tell, because the federal monitoring report actually does not break out the information in that way, it's requiring, as one might imagine,

1 compliance throughout the State, and so the areas of
2 noncompliance we're concerned were generated based on data that
3 was reported for the State as a whole, but what we do note is
4 that the report itself actually just identify the number of
5 schools and the types of schools, and I apologize, let me
6 backtrack.

7 The State monitoring report, the one that was done in 2009 and the followup report that was done in 2010, both of 8 9 those reports actually identify the number of schools and the types of schools, meaning either a direct run or a charter 10 11 school that were part of the State monitoring process within Orleans Parish. So you can tell the number of schools that were 12 actually looked at, and neither of those reports actually 13 reference any of the OPSB schools, and in addition, they did not 14 reference the BESE schools. But what's important for the Court 15 to understand is that both of those reports, as one might 16 expect, were based on sort of a limited sample, the number of 17 18 schools, 51 plus schools that are run in Orleans Parish. And the State's own monitoring report, Your Honor, demonstrated that 19 20 both RC schools and charter schools are noncompliant. 21 Naturally, it identifies, and in the report itself refers to 22 systemic periods of noncompliance. The first being in the area 23 of the development, the implementation --

THE COURT: Is all of this in writing? You have documents to substantiate what you are saying?

MS. SHUAM: Yes, Your Honor, these document are 1 2 actually referenced in the plaintiffs complaint. 3 THE COURT: Okay. So the 2009 State Monitoring Report 4 MS. SHAUM: 5 actually references sort of two major areas of systemic noncompliance. The first being the failure to develop an 6 7 individual education plan for students with disabilities. Well, I think in your complaint, as well 8 THE COURT: 9 as in your memos you address four different areas, the IEP. 10 MS. SHUAM: Correct. 11 THE COURT: Discipline, child find, and denied admissions, is that right? 12 13 MS. SHUAM: Correct. 14 And so, Your Honor, one of the things that's important 15 to remember is that the reason the State was paying attention to the Orleans Parish schools in 2009 is because students with 16 disabilities is like, I believe, was a 95 percent failure rate 17 18 for eight graders who were taking the LEAP test, so that kicks in sort of the attention of the State and they were only --19 20 THE COURT: What is the rate around the State? 21 MS. SHUAM: I don't have that. I believe that that 22 information might be contained in the complaint, but it's 23 definitely contained in the State's report itself. But what is 24 important to really understand is that the 2009 report, as I 25 said, there is noncompliance in the areas of IT development and

implementation as well as transitional planning, but then the follow up report that actually took place in 2010 also found areas of noncompliance in student discipline procedures, and that was again at both some of the RSD schools, the traditional run public schools as well as the charter schools.

6 THE COURT: Now, did the 2010 report address the 7 noncompliance of 2009?

8 MS. SHUAM: Absolutely, Your Honor, and it did actually 9 document improved compliance, but it absolutely concludes in 10 that 2010 report that there are ongoing continued noncompliance 11 in those areas.

THE COURT: In the same areas?

And what I wanted to mention to the 13 MS. SHUAM: Yes. Court is that the report actually did not, and was not intended 14 to look at ever single aspect of the special education system. 15 16 It was really -- the State actually selected which sort of characteristics of the special educational system it was going 17 18 to take a look at and then survey a sample of the schools in Orleans Parish in order to generalize whether or not there were 19 20 areas of concern or areas of noncompliance, and so one of the 21 things that is really critical for this Court to understand is 22 that the federal law defines a student's rights to education --23 as a capable student's rights to education as a free and 24 appropriate education.

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THE COURT: That's the IDEA?

1 MS. SHAUM: Exactly. And there are four cornerstones 2 essentially, Your Honor, to that right in order to give that 3 right meaning, meaning a substantive meaning. And the first we would assert is essentially very simple. Don't discriminate on 4 the disability. That's actually a function more of 504 in Title 5 II, but it applies to literally people with disability who 6 7 trying to go to school in New Orleans. So fundamental to a child's ability to access the rights that they're entitled to 8 9 under federal law is, first, the State cannot discriminate in the ability of students with disabilities to access people 10 11 educational opportunity.

Second, is that the State is required specifically under the IDEA to implement a child's find policy and procedure that's uniformly applicable to sutdents within its jurisdiction, so that every student with a suspected disability is located, identified, and evaluated if they're in need of special educational services.

18 Another critical cornerstone of this right under federal law is the right to essentially be educated, and the way 19 20 we define that is through a child's IEP, which is essentially an 21 individualized education plan, which is a blueprint for that 22 child's education based on the unique special needs, and through 23 the States own monitoring process documents that there are difficulties in the development and the implementation of IEP. 24 25 We're talking about fundamental systemic failure of special

1 education in the context of New Orleans.

2 And then, finally, the fourth cornerstone of this right 3 to education under federal law is that students with disabilities must receive certain basic procedural protection if 4 they're being subject to school discipline. And again, Your 5 Honor, what the State's 2010 monitoring report shows is that 6 7 actually in that particular instance the direct run of traditional schools had more concerning measures than the 8 9 charter schools that they looked at. They looked at more a higher number of traditional public schools under the RSD, then 10 11 they did charter schools, but those systems demonstrated a failure to provide education following a child's exclusion from 12 education for more than ten days, and that is a direct violation 13 of students rights to a free and appropriate public education. 14

15 THE COURT: Let me ask you this question, then
16 obviously the defense is going to be given the opportunity to
17 respond.

18 These problems, that you call them systemic problems.19 MS. SHUAM: Systemic, Your Honor.

THE COURT: How do these systemic problems in NewOrleans compare to problems around the State?

MS. SHUAM: Your Honor, that's not a question we're addressing in this lawsuit. This lawsuit is focused on the students in New Orleans.

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THE COURT: No, I understand that. I know exactly

1 that, that's why I'm questioning, what pertains to New Orleans, 2 and what pertains to the rest of the State though, and how does 3 New Orleans compare to the rest of the State.

MS. SHUAM: What we've discovered, Your Honor, is that in the wake of Hurricane Katrina when the State moved in and dismantled the traditional local school district that was --

7 THE COURT: You feel that New Orleans fell through the 8 cracks?

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MS. SHUAM: Absolutely.

And so I think what is very clear from stories of these 10 11 ten plaintiffs and the class and of the 4500 kids, that they proposed to represent, Your Honor, is that the IDEA and 12 Americans Disabilities Act, and the Rehabilitation Act, they 13 established a set of legal mandates, and those do not map 14 legally onto the framework for pubic education that the State 15 has embraced in New Orleans, so under federal law it's clear 16 that the State remains directly responsible for insuring 17 18 compliance with federal civil rights laws and federal special education laws for every single student within Orleans Parish, 19 20 and that has become complicated by the structure and the system 21 that they've chosen to embrace in New Orleans, but it does not 22 relieve them of their ultimate obligation to insure that every 23 student with disabilities in New Orleans is receiving a free and 24 appropriate public education.

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THE COURT: All right. Thank you very much.

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Counsel, do you want to respond?

Now, counsel we're going to into -- you have four major arguments about why this matter should be dismissed, and we're not going to go into those yet. Why don't you just limit your argument right now to responding to what she just argued, please.

7 It's hard to limit it, because what she's MS. SNEED: done is labeled systemic violations, which we don't believe 8 9 rise to the level of being systemic violations. In fact, we believe that all of the allegations that they have purport can 10 11 be dealt with through due process hearings, and there are plenty of examples of that happening now with these ten individual 12 kids, which I don't want to talk about specifically in court 13 other than what's in the allegation, but there's clearly with 14 these kids and with other kids are focused on their individual 15 needs as they're required, and taking them through due process 16 if necessary, but also making sure that their needs are dealt 17 18 with.

We concede that, just as you said, this is a very different set of circumstances here in New Orleans, but the State also knows it has its obligations and has worked very hard with all the State level people as well as the local people to ensure that the needs, the individual needs of the kids are met, and we think that there's a process in place if the needs aren't being addressed through the administrative due process.

1 THE COURT: Let me ask you this question, and I don't 2 know that you can answer this. I'm sure that, because federal 3 monies are involved in the spending clause, of course, the 4 Constitution is involved.

MS. SNEED: Right.

THE COURT: There's loads of statistics everywhere. MS. SNEED: There are.

8 THE COURT: Now, you just mentioned that the 10 named 9 plaintiffs in this case on behalf of the punitive class, they're 10 at various stages possibility of due process. Okay. With that 11 said, can you give me any statistics as to how many of the 4500 12 special ed kids in New Orleans are in the process of or have 13 been over the past year or two in due process?

14 MS. SNEED: I do not have the specifics of the due 15 process requests, nor do I have the process, you know of kids who then are in the evaluation process to be identified. And as 16 you know the one thing when IDEA was reauthorized a number of 17 18 years ago, the federal government, as always were very concerned about over identification so there's a lot now that happened 19 20 before that to ensure that the kids aren't inappropriately 21 identified towards a pretty complex process. But I am sorry, 22 Your Honor, I do not have that information.

THE COURT: You wouldn't have any way of knowing that, would you, counsel?

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MS. SHAUM: Well, Your Honor, my co-counsel Ms. Coco

actually did try to determine the rates of the number of due
 process administrative hearings that took place in the last
 year, and I think she determined that the number was four.

MS. SNEED: And, Your Honor, it's hard to draw a 4 conclusion from that. I don't know whether that's right or 5 wrong, because it's something I didn't look at. It could mean 6 7 that the process is working, that when the State or the ORSP, or, you know, one of the charter's determines that there's an 8 9 issue, that they're actually trying to see whether the kids should be in special ed or not. It's hard to draw a conclusion, 10 11 we have to dig further and understand what that means.

THE COURT: Right.

13 All right. As I understand it, your motion to dismiss14 is based on your trying to organize these four major arguments.

15 First, plaintiffs have failed to resolve some16 administrative remedies under the IDEA.

Second, the relief that plaintiffs seek is unavailableas a matter of law.

Third, the IDEA claims are not supported by sufficientfactual allegations; and

Fourth, the Section 504, ADA claims are not supported by adequate factual allegations. Is that a fair

23 characterization?

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24 MS. SHAUM: Yes, Your Honor.

25 THE COURT: Let's turn our attention to your first

argument, which is whether or not the plaintiffs have failed to
 exhaust their administrative remedies under the IDEA.

The Fifth Circuit in the Gardner case has held that the statutory scheme of the IDEA requires that a plaintiff first exhaust his State administrative remedies before bringing an action in court.

7 I think we all agree, and I think both parties have 8 cited that there is an exception to this, so that exception is 9 where the plaintiff could demonstrate that the State's 10 administrative procedures would be futile or inadequate when 11 systemic IDEA failures are involved.

Let me ask plaintiff counsel this question:

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Although the Fifth Circuit alluded to the futile inadequate exception in the Gardner case, and I know that you rely heavily on a number of cases, one of which is Gardner. In Gardner the Court held that the exhaustion was not -- or that exhaustion was necessary even where parents sought to challenge a local school board's policy that precluded the parents from orientating IEP conferences.

20 What makes this case before the Court today any 21 different than the issues brought out in Gardner?

MS. SHUAM: Your Honor, this case is actually very distinguishable from that which was taking place in Garner, which is that the plaintiffs were basically challenging a local policy that was preventing them from tape recording their IEP.

We are addressing something that goes way beyond that, that is structural in nature and it is absolutely impossible for these individual plaintiffs or any of the 4500 kids that they purport to represent to achieve meaningful and adequate relief through the administrative process.

6 THE COURT: Give me some examples of why it's 7 impossible for them to do so.

8 MS. SHUAM: Absolutely, Your Honor, and I think that 9 you would have to look no further than our complaint 10 essentially.

First of all, I wanted to clarify one of the things that defense counsel mentioned. I think that there was an impression created that some of the students are in due process are having their needs being met. First of all, that is not the subject of today's decision, but in addition, it's not accurate, none of those kids are actually in process, but I do think that what is important to remember is that everything we want --

18 THE COURT: You're saying none of the 10 named 19 plaintiffs are currently in due process?

MS. SHAUM: That is correct, Your Honor.

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21 MS. SNEED: If I left that impression, I'm sorry. They 22 are in the process of evaluation.

At lease one I know off the top of my head is being evaluated. There maybe a second, but if I left that impression, I apologize. THE COURT: Okay.

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2 MS. SHAUM: I don't think that defense counsel intended 3 to create that impression at all.

THE COURT: No, she wasn't trying to mislead the Court.
MS. SHAUM: I felt like one of your questions might
have reflected that there was an idea that these students were
in process of getting administrative relief.

8 THE COURT: I understood that to be the case, but I 9 misunderstood.

10 MS. SHUAM: Okay. I just wanted to clarify that. 11 THE COURT: Counsel, do not mislead me at all. 12 Go ahead.

MS. SHAUM: First of all, Your Honor, the law is clear that in this circuit under <u>Papania-Jones versus Supreme</u>, the law is clear that you do not need to exhaust your administrative remedies to pursue administrative remedies with the futile or inadequate, and in this circuit because of Papania-Jones, it's absolutely clear that a systemic violation under the IDEA can be viewed as futile, and like I say --

20 THE COURT: But in Papania the exception did not apply, 21 that is.

22 MS. SHUAM: Absolutely, Your Honor. I think that case 23 compared with J.S. is actually quite instructive.

24THE COURT: J.S. is a Second Circuit case, right?25MS. SHUAM: That's a second Circuit case, and actually

1 that's the case that's specifically referenced in the decision 2 in Papania-Jones.

First of all, I think that the difference between the factual circumstances of Papania-Jones and the situation, which is presented by the complaint in this case, the differences are stacked and they are obvious that the plaintiffs in our case are asserting systemic violations, structural violations of the New Orleans special education system. They are not seeking individualized relief for individualized --

10 THE COURT: I understand that. You keep saying 11 systemic violations. You continue saying that over and over 12 again, obviously for you to prevail you have to prove that. 13 What are the systemic violations, though?

MS. SHUAM: Well, You've already identified them for us, Your Honor. As it says in the complaint, we are alleging systemic violations.

17 THE COURT: Okay. So the four areas that I have18 already addressed.

MS. SHAUM: Absolutely. And all four of those areas are integral to a child's ability to receive every appropriate public education he could.

22THE COURT: Now, you also mention the Crawford case.23MS. SHUAM: Absolutely.

THE COURT: And actually the Crawford case, I believe, was the only time in which it allowed parents to sue under the IDEA for a broader change than what was necessary to vindicate
 their individual rights.

MS. SHUAM: Absolutely, and that is the law of this circuit, Your Honor.

THE COURT: Okay.

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MS. SHUAM: And just so I appreciate the difficulty in trying to conceptualize what a systemic violation is, and again it goes to the very structure, the integrity of the special education program, that's the language that was used in J.S. Essentially, the court was trying to go through this same analysis.

12 It took a look at four other Second Circuit cases, and 13 it came to a conclusion that a systemic violation under IDEA 14 implicates the framework of the procedures by which a student is 15 evaluated or educated in the special education system or the 16 number and the type of claims that are involved make it 17 impossible for the plaintiffs to receive relief, adequate relief 18 through the administrative procedure.

THE COURT: Okay. And again, we all agree that J.S. is a Second Circuit case. The only case that I could find, and I'm going to ask defense counsel next to distinguish this, if they can, the only case that I could find that the exception -- in the Fifth circuit -- that the exception applied was the Crawford case. That was 1992, 1994, something like that. Judge Rubin wrote the opinion for the Fifth Circuit, so I'm familiar with 1 that case.

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How is that case distinguishable or that issue distinguishable, not necessarily the facts, but the issue? MS. SNEED: Your Honor, sorry, but interestingly enough, in that case the State conceded it would be futile because it was the State. I don't remember what footnote it is in case, I could find it.

THE COURT: Right.

9 MS. SNEED: But that is key, because I struggled with 10 what it said, but it's the State there that said it would be 11 futile to do that.

12 THE COURT: Well, I don't know that that's key I mean, 13 the State there agreed that the exception applies, so they 14 admitted that. Y'all aren't admitting that in this case, 15 obviously, but that doesn't mean that it doesn't apply in this 16 case.

MS. SNEED: Right.

18 THE COURT: So what was the issue involved in Crawford 19 though. I know that they agreed, they did not contest that 20 issue, but remind me what the issue was.

21 MS. SNEED: The issue, I think, was a challenge to a 22 State policy that limits students being provided --

THE COURT: 180 days, I believe, yeah, yeah.
MS. SHAUM: 180 days. Yes, that was the issue in that
case, Your Honor.

THE COURT: Okay.

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It seems to me that the problems that are alleged are systemic because IDEA's basic goals are threatened by the admissions that we detailed in the complaint.

5 Let me ask the defendants this: Is the conduct that's 6 being challenged here is the State's own conduct and not that of 7 the local board, and again the plaintiffs have alleged that this 8 is the State's conduct, how would exhaustion be helpful and not 9 futile? In other words, is the State going to remedy its own 10 conduct? I mean, how is that going to happen?

11 MR. SNEED: Well, they haven't -- you know, they haven't alleged that there's anything wrong with the bulletins 12 and child finds or any State policy related to discipline. 13 What they have alleged that there be problems with individual 14 students, and the way that it would be remedied is by -- if 15 there's a need to go to due process and have the administrative 16 hearing, that's how it would be remedied. But it also might be 17 18 remedied at the school level through State monitoring, through technical assistance, through the professional staff doing what 19 20 they need to do, and, in fact, that's how it's going on, and 21 that goes on for kids every day, and we know kids --22 THE COURT: But I mean, you agree that it's

23 Superintendent Pastorek's responsibility for carrying out these 24 policies and programs which were adopted by BESE?

MS. SHAUM: I do.

1THE COURT: Okay. Counsel for plaintiff had indicated2there's noncompliance issues. Can you respond to those?

MS. SNEED: I don't know how to respond to that, because, you know, again that seems like a generalization to me. What we have are ten individual kids that have --

6 THE COURT: Well, the noncompliance was not about these 7 10 kids.

What I understood plaintiffs counsel was saying, and 8 9 correct me if I'm wrong, that the State is required to present the monitoring on an annual basis. The State did it in 2009 and 10 11 did it 2010 in some areas of noncompliance which were found to be noncompliant did not address these ten kids problems, it just 12 addressed issues in general, that's 2009, and then same of the 13 same issues, as I understood plaintiffs counsel to say, still 14 exists in 2010. 15

MS. SNEED: Well, some of them may, and it is a process, that's what the IDEA seems it felt that it is a process where --

THE COURT: How long does this process take? You have students that are entitled to an education that's now a year and it hasn't been resolved. It's a process. Who suffers? The children suffer.

MS. SNEED: Well, right. But that assumes that these children that are in the complaint problems have not been resolved. THE COURT: No, we're talking about policy now. MS. SNEED: Right.

3 Well, we're talking about policy now. THE COURT: So how does the State say, oh, no, we're complying with policy, and 4 5 individuals who might have their own issues they have to go through the various stages, so that their individual rights, if 6 7 any, aren't violated, okay, but, no, we're now talking about these, what I perceive to be issues of noncompliance that still 8 9 exist over a year later. That doesn't sound systemic to you? It sounds that way to me. 10

MS. SNEED: Well, they may or may not relate to the individual complaint here.

13 THE COURT: Well, I understand that. They may or may 14 not, but that's further discovery is going to tell us that, but 15 you want the case to be dismissed today.

MS. SNEED: Well, for example in the compliance review there was a finding that there was noncompliance with regards to tradition services.

19 THE COURT: Right.

1

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MS. SNEED: For kids. I don't believe that there's anything in the complaint about individual kids about transition services just by way of example, but I don't believe that the . Congress ever intended that just because, when the compliance was done by the State, and then there were findings in a school district or in LEA, that the answer to that was to go right to 1 federal Court.

THE COURT: I agree. I agree completely with you, the law is very clear on that. The statute is very clear on that point. Okay. So federal court is the court of last resort as it relates to if things remain noncompliant. I mean, I'm hearing now that in 2009, 2010, a year has passed and the State is still not compliant on certain issues. Now, does that relate to New Orleans? We don't know yet.

9

MS. SNEED: Right.

You want the lawsuit dismissed today before 10 THE COURT: 11 there's any discovery that can be done so that we can see if it relates to the special ed system in New Orleans. So how can I 12 in good faith dismiss this lawsuit today when I'm hearing that, 13 according to the State who says, "Hey, we're doing what we're 14 suppose to be doing we're monitoring". Well, that's fine and 15 dandy, but in the monitoring themselves, the Federal Government, 16 which gives the State all this money, okay, that there's still 17 18 noncompliance going on.

MS. SNEED: Well, they are monitoring and training and providing technical --

21 THE COURT: Well, that's wonderful, but they're still 22 not complying.

MS. SNEED: Well, but that assumes they're not complying in everything and that's not the case, Your Honor. For example, I believe apparently things were okay --

THE COURT: Can you tell me that they're not complying -- that the noncompliance that's in the monitoring has nothing to do with the special ed program here in New Orleans? Can you tell me that?

5 MS. SNEED: Oh, I think it does have to do, but it 6 doesn't necessarily have to do with the specific issues that are 7 in this complaint.

THE COURT: Okay. And we're not going to know that 8 9 until more discovery is complete, it seems to me. I mean, we're talking about exhaustion on the one hand, and I understand that, 10 11 and that's your argument, number one, but then we're also talking about talking about, well, yes, there has been 12 noncompliance, which over years passed still noncompliance. Oh, 13 yeah, Judge, and, yeah, well, it relates to, it could possibly 14 15 relate to the special ed system in New Orleans, but it might not have been alleged in the complaint". 16

MS. SNEED: Well, but the process has worked, for example, on the transition. So that transition services were found to be an issue, there's no longer noncompliance.

I don't have the document before me, but one of the issues was about achievement, so there has been improvement in achievement, so there has been progress.

THE COURT: Good.

23

MS. SNEED: And I think just to say globally that there's noncompliance isn't fair. There has been noncompliance

in some, and there has been improvement, and finally the
 compliance now in certain areas.

THE COURT: Sure. Okay. When we talk about -- I don't know these answers, okay, so, you know, that's why I'm asking the questions of you.

6 When we're talking about noncompliance, which again we 7 don't know the specific areas of noncompliance, and we further 8 don't know if these specific areas of noncompliance refers 9 specifically to New Orleans, which is what this lawsuit is all 10 about. If there's a problem in Webster Parish, that's not 11 before this Court. We're all on the same page there, okay.

When we're talking about the issue of noncompliance, do you admit that that would be a systemic violation issue as opposed to an individual rights issue?

MS. SNEED: Only if it -- I would admit that it was 15 16 systemic if it were structural and I wanted to hear more about it or if it somehow affected the due process procedurals, and, 17 18 you know, there's some cases that there were allegations about -- I don't remember about the qualifications of the hearing 19 20 officer, but something about the hearing officer. Clearly 21 that's systemic, but we don't have allegations like that here. 22 So I would need to think further and look at what the 23 noncompliance issue you is. By the way, in terms of how OSEP 24 looks at this noncompliance is very interesting ..

25

THE COURT: OSEP?

I	31
1	MS. SNEED: The Office of Special Education Programs.
2	THE COURT: OSEP, Okay.
3	MS. SNEED: OSEP, yeah, I'm sorry. That's an acronym.
4	The Federal Special Ed group up there.
т 5	They set actually a very high compliance rate to be in
6	
0 7	compliance and that's what states are doing. In some places
	they set a 95 percent compliance. In some places 100 percent
8	compliance, which is, of course, almost impossible because you're
9	dealing with kids and the school systems and people, but they
10	set very high rates.
11	THE COURT: Do we know what the compliance rate is in
12	New Orleans.
13	MS. SNEED: I don't know off the top of my head. I
14	just was trying to give a little flavor of compliance and how
15	the law and how it's interpreted by OSEP as it works with
16	states.
17	THE COURT: Okay. Thank you.
18	Do you have a response?
19	MS. SHUAM: I do, Your Honor.
20	First of all, I want to clarify that in 2009 and the
21	2010 report that I am referring to is very specific to New
22	Orleans, so the federal government does, in fact, require the
23	states to provide Statewide data, and like I said in terms of
24	the reporting process, the federal government did find the State
25	of Louisiana out of compliance in certain areas statewide.

1 THE COURT: Now, what about the areas that are raised 2 in this complaint? 3 MS. SHUAM: Absolutely. I think that that's critical. In 2000 and '09 when the State looked specifically at New 4 5 Orleans, it found two major areas of noncompliance, what it calls systemic noncompliance. One, was transitional services 6 7 where students were 15 years old or older. 8 THE COURT: Okay. I thought I heard counsel argue that 9 out of your 10 plaintiffs no one had those. 10 MS. SHUAM: That's inaccurate, That's inaccurate. Your Honor. 11 12 THE COURT: I thought I read it in the complaint somewhere, but I've read so much in this case. 13 14 MS. SHUAM: Yes. And one of my colleagues can actually 15 find the paragraph in the complaint for you. THE COURT: I wish she would. 16 MS. SHUAM: You know, the failure for the individual 17 18 education plan to provide meaningful transition plans and transitional services is absolutely an allegation that is a part 19 20 21 I thought that it was, but counsel for the THE COURT: 22 defense said that it wasn't. I don't have the complaint in 23 front of me. Yes, I do, actually. 24 MS. SHUAM: It's paragraph 187, Your Honor. 25 THE COURT: Paragraph 185?

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MS. SHUAM: 187, Your Honor.

THE COURT: Wait. Hold on one second.

I'm looking at the complaint. It's 60 pages long, 185.
MS. SHUAM: It's page 56, Your Honor. And I believe
the plaintiff is L.W. I stand corrected.

6 THE COURT: I see. Paragraph 187, page 56. "Finally, 7 L. W. Has been denied the necessary and appropriate transition 8 services that will prepare him for employment, postsecondary 9 education, vocational training, and independent living. L.W.'S 10 IEP's have lacked a transition plan or transition services so 11 that he may achieve his post secondary goals".

12 Okay. Go ahead.

MS. SHUAM: Thank you, Your Honor.

14 THE COURT: And so L. P. would be the class 15 representative for any of the 4500 special ed kids in New 16 Orleans that may or may not have transition issues.

MS. SHUAM: Correct, Your Honor.

And in addition, in 2009, the State documented systemic noncompliance in the IEP development review and implementation process. And again, this is specific to the schools, both charter schools and direct on RSD schools in New Orleans, and was based on a random sample of student files and have nothing to do with the named plaintiffs in this case.

Essentially the named plaintiffs and their unfortunates experiences essentially confirm what the State's own monitoring demonstrated. And in 2010, in addition to ongoing noncompliance in the areas of IEP development, the State on its own in addition to that documented noncompliance in both the charter schools and the public RSD traditional run schools in the school disciplines, policies and procedures.

And again, we would assert that all of these are fundamental and to a child's ability to receive a free appropriate public education, and they implicate the entire special education sytem in New Orleans.

Essentially, what defense counsel has said this morning is that there are polices and procedures in place. And, Your Honor, we -- I think that the circumstances of these 10 kids alone demonstrates that the polices and procedures are now working in New Orleans and something has to be done.

15 One of the other things that I would mention is that as 16 early as 2008, there was an independent survey, it's referred to as the ESF Survey and is referenced specifically in the 17 18 That survey only looked at charter schools. complaint. It actually didn't look at anything other than charter. I think 19 20 there were 23 schools and some of them were OSPB charters, so 21 are not subject to this complaint, but that survey documented 22 concerns that the schools in New Orleans did not understand 23 fully their obligation to child finds. So again, another --24 THE COURT: Has that been addressed in these past

25 two-and-a-half, three years?

MS. SHUAM: Has that been addressed? I think that was 1 2 the only thing -- that was an independent survey, and the State 3 has actually not conducted monitoring with respect to that measurement specifically, but I could say, Your Honor, that 4 5 based on the stories that our plaintiffs have articulated in 6 great detail in their complaint, that there is ongoing failure 7 to child find, and I think that is important for the Court to 8 understand that child find is actually an affirmative 9 obligation. It's a duty that the State is ultimately responsible to meet to identify and locate these specific 10 11 disabilities to guarantee that they have access to the 12 procedural protection and the substantive rights that they're entitled to under federal law. So it's not up to the students 13 14 or the parents to somehow make themselves known to a school or a school district. 15

16 THE COURT: But the State has to take affirmative 17 steps.

18 Absolutely. And what's so complicated MS. SHUAM: about the child find procedure that the State is relying on in 19 20 New Orleans is that the child find policy that the defendants 21 are referencing was developed with a traditional school system 22 in mind where essentially you have a state educational agency. You have a number of local school districts who are responsible 23 for a number of individual schools within that school district. 24 25 When the State made the decision to dismantle that

traditional structure in New Orleans it had two options at that 1 2 point. It had the ability to either directly implement child 3 finds for every single student within New Orleans or it had to insure that the individuals, the 51 LEA's, local education 4 agencies, in New Orleans, that each of those individual schools 5 had the capacity and the competency to implement child finds in 6 an appropriate way. And what's difficult, what's uniquely 7 challenging about the circumstances in New Orleans is that for a 8 9 charter school their obligation to a student begins and ends with that student's enrollment in their school. They actually 10 11 don't have any, in their minds, responsibility to a child who might live in the neighborhood, but obviously doesn't attend 12 their school. So essentially there are a number of students 13 with disabilities in New Orleans who's right to child finds to 14 be identified doesn't exist in a meaningful way, and that's a 15 16 direct consequence of the fact that the policies and procedures again do not map on appropriately in the structure and the 17 18 framework that exists in New Orleans.

19 THE COURT: Okay. Any response?

20

MS. SNEED: Sure.

THE COURT: Before it's all over with, let me make some suggestions of how these issues can be addressed.

MS. SNEED: Well, first of all, I know there was a reference to this ESF survey or study about some independent vetted survey, which it is not, I'm not saying it's invalid,

1 it's just that it doesn't have independence in the sense that --

2 THE COURT: Has the State conducted its own survey that 3 would refute what this ESF --

4 MS. SNEED: It has not, because it's been carrying out 5 it's obligations through other means. I wanted to also --

THE COURT: Through what other means?

MS. SNEED: Well, through its monitoring process
technical assistance, the work that it does to assist the
schools, all of the schools.

10 THE COURT: Would it be of any interest to the State to 11 look at this ESF to see whether or not it's valid?

MS. SNEED: Well, there may be -- have been some informal looking at it. What I was responding to, I don't know that there has been some formal looking to look at every finding in that study to see if it was correct or not.

16 THE COURT: Do you think that it would be -- and you 17 can't speak for your client.

18

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MS. SNEED: Right.

19 THE COURT: -- but you are representing your client --20 do you think it would be a good idea for someone in the know 21 with the State, since the State is in charge of Superintendent 22 Pastorek, in particular, is in charge of overseeing and 23 implementing the law? So do you not think that maybe it would 24 be a good idea that they might, after looking at it, say it's 25 hogwash, okay. But do you not think that it would be worth 1 looking at and studying and then being able to say that it's not 2 worth the paper that it's written on or, hey, maybe it does have 3 some good ideas, and then if anything, this will enable us to 4 assist in our monitoring or implementing what was supposed to be 5 done under the law?

MS. SNEED: Yeah, I understand your point. The problem is, I don't -- they may have done that and knowing educators as I know educators they can take in lots of information, but I just can't answer one way or the other about -- I don't want to say they haven't done it.

11

THE COURT: It would be a good idea.

MS. SNEED: Yeah. And just decide whether it has any validity, whether these people really have the skills necessary -- you know, what their purpose was doing it, doing, because I understand we're now doing business with the charter schools, so did it relate to wanting to get some work or whatever.

One thing, Your Honor, I wanted to point out is that there were due process requests filed for the plaintiffs and then those were withdrawn prior to the filing of this lawsuit. So I wanted to be clear about that.

And as to the child find process, it's not like these kids are falling through the cracks. The kids are all in school, and the staff at those schools are looking to see how they are doing and doing an evaluation to determine, if, in fact, they do need IDEA support. Some of them do, and some of 1 them have been identified.

THE COURT: Well, it seems to me that child find, those kids that are in schools have been found, but are there kids out there that haven't been found that needs to be found? Isn't that what child find is all about?

6 MS. SNEED: That are wandering the streets that aren't 7 enrolled in school?

8

THE COURT: Sure.

9 MS. SNEED: Well, that's a different -- but if they're 10 in school, then -- and the State does have an obligation to make 11 sure that kids are in school, and so once they're in school, then the staff can look to see and make recommendations if the 12 13 parents think that they want to have -- their kid needs special ed services, and let's assume that the school refuses, well, 14 then, that would go to due process, you see. I want my child to 15 be evaluated. 16

17 THE COURT: Sure. Is it not the State's responsibility 18 under the law to find the kids that are not in the school system 19 or is it merely the law that once they're in the school system 20 to determine whether or not they qualify for special ed?

MS. SNEED: Well, I think it's both, but we don't have any evidence to show that there are kids just wandering the streets. So I'm sure, you know, like in every school district there's some truant kids or kids who aren't enrolled and aren't in compliance with mandatory enrollment.

	40
1	THE COURT: So what is the State doing about those?
2	Is that not the State's responsibility to be proactive?
3	MS. SNEED: And I don't know what the procedures are,
4	but I just assume that they are doing something, and, for
5	example, knowing Mr. Vallas, as I do, I'm sure he's out there
6	looking and trying to make sure that all the needs are met
7	because I know him personally and he's such an advocate for
8	children.
9	THE COURT: Oh, he's great, but he's only been on the
10	job for what a month? How long has been on the job?
11	MS. SNEED: Oh, Mr. Vallas, he's been here for four
12	years.
13	THE COURT: For four years.
14	Who's the new person?
15	MS. SNEED: Mr. White. Who hasn't started yet. I
16	believe he starts on May 8th.
17	THE COURT: So we're loosing Mr. Vallas?
18	MS. SNEED: We are loosing Mr. Vallas.
19	THE COURT: I got the names confused.
20	MS. SNEED: But I understand there's some changes going
21	on, but we just don't have any evidence to show that kids are
22	wandering the streets and that the State or the school
23	districts, or the LEA's are not carrying out their
24	responsibility to get children in school.
25	THE COURT: All right. Thanks.

I find as it relates to the exhaustion issue that the exception to the requirement of exhausting State administrative remedies applies, and that it would be futile or inadequate when systemic or IDEA failures are involved.

5 Let's look at the second issue raised by the6 defendants, the second argument.

7 The relief that plaintiffs seek is unavailable as a 8 matter of law. Now, I know that the defendants have argued that 9 when judicial review is available under the IDEA it is only 10 available to redress particular injuries to a particular child.

You also argue that the relief that plaintiffs seek is already in place because the defendants have already adopted extensive regulations and policies addressing requirements under the IDEA, and that the plaintiffs have not identified any flaw or legal failure in them.

16 I'd ask you this, you know, 10 minutes ago. You know, I think we all agree that, you know, the law is the law is the 17 18 law, and we all agree that there are extensive regulations and polices, but what the plaintiffs are alleging is that these 19 20 policies or these regulations, the law, the IDEA in particular as well as Section 504 ADA. That it's not being implemented by 21 22 the superintendent or the Department of Education. You do agree 23 that the superintendent is responsible for carrying on the 24 policies. How has he done so beyond what you've already argued? 25 Is there anything additional besides what you've already said?

I mean, what you've basically told me and you've done a 1 2 very good job of telling me all of the procedures that are 3 involved, all the regulations. All of the rules, that's all fine and dandy, but rules are only as good as they are 4 effective, and they're only as effective as they are implemented 5 6 by the superintendent and the people working for the department 7 of education, so how has he done so? Give me, not the procedure that we can about in all the books, but the actual compliance 8 9 with the procedure by Superintendent Pastorek and the other folks who are charged with this responsibility. 10

MS. SNEED: Well, in addition to carrying out the monitoring that they are required to under federal law, providing training, which they've done. I know they've done summer training, in addition to providing technical assistance, both formal and informal.

16 THE COURT: What if a person -- let's talk about 17 training. And we might be going off track, but just educate me 18 because we're all trying to learn everything as we go.

Let's say that a person, a teacher can't be trained or refuses to allow herself to be trained or himself to be trained, what safeguards are there if this -- and let's say this teacher is a tenure teacher -- what does the superintendent do in those instances, not what is the policy, but what has he in fact done with people who they merely look upon this as a job and not a vocation and they can sit in like lawyers can sit in a CLE or

continuing education training all they want, that doesn't mean 1 2 they're being trained, okay. So what, number one, policy and 3 procedure, so that you can educate me, but two, what implementation or overseeing does the superintendent do to make 4 sure that not only is training taking place, but that is 5 effective, not effective training, but effective from the 6 7 teacher's end, that not only do they have the opportunity to learn. In other words, how are the bad ones weeded out, if they 8 9 can be, and if they can't be is that part of the system, a problem of the system, but should the victims of the system be 10 11 the special kids.

12 MS. SNEED: Well, of course, the bad teachers, whatever that means, can be meted out through the personnel process, but 13 that then is the that would be dealt with by the school district 14 or the LEA in particular. They have authority to do that, and I 15 16 don't have examples. I can't tell you specifically here. Ι could tell you in other school districts, but I don't know here 17 18 where people have been shown the door where they did not do what was required. I don't want to mention -- one comes to mind 19 20 right now where I know people have been dismissed when they have 21 been found to violate IDEA procedures and polices, but I can't 22 give you an example here. I assume that that may have happened 23 here typhically with personnel issues that are bigger issues. 24 So that clearly is one of the things that can be done.

In terms of training, the State people are -- they do

provide technical assistance and support. The principals get trained, so that the State can tell, for example, if there's a principal that keeps out and questions about a particular issue maybe that didn't take for that principal, so he needs to provide additional help. I can't cite a school, but I would assume that that in fact happens.

7 There are people at the State level both for charters 8 and special ed that their paths are following up, and they take 9 this very seriously, so I don't want you to take away that 10 they're sitting in Baton Rouge not caring about what's happened. 11 They very much want this system to work and to work for all kids 12 and to make sure they're in compliance with federal and State 13 law.

14 THE COURT: Please educate me again as it would relate 15 to the makeup of the Louisiana Department of Education.

We have Superintendent Pastorek and all that. Is there in Baton Rouge a set superintendent of special education or an assistant superintendent? I mean, how does the hierarchy work.

MS. SNEED: I'm going to let Ms. Hunt comment and describe to you, since you live there, to describe a little bit about the structure, because then I won't be speculating. I know some titles, but I think it will give you some information that might be helpful.

24THE COURT: Great. Thank you.25MS. SNEED: So explain the structure and the support

1 and the titles of people that support special ed.

MS. HUNT: Sure. Absolutely.

2

And also I wanted to mention too. We've also ins -- we have a hotline in place that we started back in December, I believe, particularly for special ed -- particularly for New Orleans and particularly for special education issues, and so when we get calls, we have people at the department who are trained to take those calls and we up follow on them, everyone of them.

Is it the State's requirement to be 10 THE COURT: 11 proactive as opposed to being reactive? I mean, it's nice to have to this hotline, okay. How are parents of kids with 12 special needs, how are they advised of that? Is it a bulletin 13 that goes out? Is there any State wide bulletins that are sent 14 out just to special ed kids families saying what their rights 15 are, for example, what remedies they have? And not merely due 16 process remedies, okay, but just their rights in general and 17 18 information concerning hotlines. I mean, the State can have 19 all these wonderful things, but if people are not made aware of 20 them, then they're no good. So the question I have is, what has 21 the State done in implementing what it already has in place to 22 educate the folks of things that are available to them?

MS. HUNT: Right. And we do have the pamphlets. We have it in English. We have it in Vietnamese. We have it in Spanish.

1 THE COURT: What about parents who can't read? 2 MS. HUNT: Well, it could be read to them. 3 How would they know about it? THE COURT: How would they know about it? 4 MS. HUNT: 5 THE COURT: How would they know about these Yeah. 6 pamphlets?

MS. HUNT: Well, they're available through the school
-- if you're asking about the ones that are not yet in school,
how they would know about it?

I mean, I hear about what you're saying 10 THE COURT: 11 about this hotline. This is what triggered this question that I The hotline is reactive, we have a problem, we report the 12 have. 13 problem. What does the State have in place besides monitoring, which I still haven't figured out what that is at this point? 14 What is the State doing proactively to avoid people needing to 15 use the hotline? It's great to have the hotline, and thank you 16 for that on behalf of these families, but the question is what 17 18 is the state doing to implement what it is required to implement under the law and not just merely monitor? I guess that's what 19 20 I mean what. What is the definition of monitoring?

MS. HUNT: Okay. Well, you know, most of your child finds is not just, you know, waiting for something to happen. I mean, we're being proactive in going out, and --

THE COURT: Tell me what child find you're doing, the State is doing.

MS. HUNT: I'm probably not the one to answer that 1 question, special ed isn't, but I know that we go into districts 2 3 and there's advertising done. It's done on television. It's done on radio, you know, that sort of thing, so even if parents 4 5 couldn't read --I watch TV, but I've never seen anything 6 THE COURT: 7 I mean, I'm just curious. about that. 8 Yeah, well, I don't have a television MS. HUNT: 9 myself, so I haven't seen it either. 10 THE COURT: I've never heard it on radio, maybe I'm 11 listening to the wrong channels. But if that is an obligation of the State to the families of kids with special needs, child 12 finds, since that was a major issue that was raised, how is it 13 implemented? I mean, you say radio. I think they're doing a 14 good job. I've never heard it. TV, I've never seen that on it 15 at all, so what else is the State doing for child time for 16 example? I mean, you give me two examples, which I can identify 17 18 which I haven't seen. So give me some other examples. 19 MS. HUNT: Okay. I know we work with DEFS. 20 THE COURT: What is that? 21 The Department of Child and Family Services. MS. HUNT: 22 It used to be DSS, the Department of Social of Services. 23 THE COURT: Okay. 24 MS. HUNT: And with the Department of Health and 25 Hospitals, DHH to identify children early on like in preschool

1 or in other settings where they give us and we exchange 2 information amongst the departments. So they may have 3 information with Health and Hospitals, you know which 4 children --

5 THE COURT: Okay. So what does the State -- and if you 6 don't know, you don't know, okay -- what does the State 7 proactively do? Let's say that they have identified a kid who's 8 received its early intervention, services, whatever they 9 receive, and, so they're identified by another State agency, 10 okay.

11

MS. HUNT: Uh-huh.

12 THE COURT: And let's say that the other State agency does what its supposed to do, and apparently what you're telling 13 me what they're supposed to do is DHH, and I'm getting all of 14 these acronyms confused, there's so many out there -- and let's 15 say that DHH -- well, let me ask you this: Is there a procedure 16 involved that DHH notifies the Louisiana Department of Education 17 18 of say it's 50-2 year olds, or 3 year olds or 4 year olds, or -and I say 50. I'm sure there's 500, unfortunately, you know. 19 20 2500, okay. But when children are identified as having special 21 needs, they're not identified necessarily by -- I'm not talking 22 about what you have to do to identify them, I'm talking DHH 23 identifies these kids.

24 MS. H

25

MS. HUNT: Uh-huh.

THE COURT: Okay. As part of what you have called

child find, does DHH contact the Department of Education and say 1 2 we have a group, we have just identified 500 new kids with 3 special needs, so is there that procedure takes place? 4 MS. HUNT: Yes. 5 THE COURT: So now let's say that the Louisiana 6 Department of Education has now learned of 500 new kids with 7 special needs in New Orleans from DHH, what then does the Louisiana Department of Education do? 8 9 Okay. It's my understanding, and like I MS. HUNT: 10 said, this isn't -- I'm not winning here. 11 THE COURT: I mean, if we're talking about child find, I think this is important, don't you? 12 13 MS. HUNT: I agree. I agree. THE COURT: Okay. All right. 14 15 MS. HUNT: And it's my understanding when we get that information, then we have contact with the parents to tell them 16 what they're --17 18 THE COURT: How? Not by radio or TV, because I haven't 19 seen it. 20 MS. HUNT: No, No, no. That would be directly to them, 21 because at that point we have a particular child and we know who 22 they are and who their parents are and we can contact the 23 parents. 24 THE COURT: How are they contacted, to your knowledge, 25 if you know?

1 MS. HUNT: I don't know. I would have to get that 2 information for you.

3 THE COURT: Okay. I mean, I'm just curious because4 child find is an issue.

MS. HUNT: Yes.

5

6

THE COURT: All right. Thank you very much.

7 MS. HUNT: Did you want to know more about 8 the organization?

9 THE COURT: Yes. Please, go ahead and tell me anything 10 you want to tell me.

11 MS. HUNT: Well, actually recently we reorganized the Department so that instead of working in silos before there was 12 like the special ed and, you know, each side was in their own 13 little area, so that everybody is cross trained so it goes 14 across all areas and we have one of our goal offices that 15 contains federal programs and the office of parental options. 16 It used to be just charter schools and now the office of 17 18 parental options is much broader than that, and so those folks all work together. The people at the charter schools. 19 The 20 people who work with the traditional LEA's and traditional 21 schools and the special education and the other federal programs 22 as well. So that everybody is -- so nobody is getting left out 23 is what we're trying to do.

24THE COURT: Okay. Go ahead. Great. Thank you very25much.

MS. HUNT: Okay. Thank you.

THE COURT: Let me ask plaintiff counsel.

So the second argument raised by defendants is the
relief that plaintiffs seek is unavailable, as a matter of law.
Obviously you disagree with that? Respond.

MS. SHUAM: Absolutely, Your Honor. I think that it's very clear in the case law that students are entitled to pursue systemic remedies to address systemic violations of an education system.

There's numerous cases that are cited in the plaintiffs brief. I realize that the Court has already made a decision on the first issue and moved on, but I want to make a couple of corrections to my statements and to a couple of comments that were made earlier.

15

THE COURT: Okay.

MS. SHUAM: First of all, Your Honor, I misspoke when I indicated that none of the OSBP schools are actually incorporated in our complaint, because, in fact, it is a complaint that is directing the failure of the State to meet its obligation with respect to all of the schools in New Orleans. So that is a correction I want to make on my own behalf.

I also want to be very clear that students are in fact being denied access to schools and educational opportunities on the basis of their disability.

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We have a alleged in paragraphs 56, 57, 58, and 59 --

1THE COURT: Now, is this going to the ADA in Section2504, because we haven't --

MS. SHUAM: Yes, please take a look at our complaint -THE COURT: We haven't gotten to that yet though.
That's the fourth argument as it relates to the ADA in
Section 504. I mean, we can address it now if you'd like.
MS. SHUAM: No, Your Honor. I'm actually trying to

8 address the fact that there are students out of school. At the 9 time this complaint was filed, the titled named plaintiff, P.B. 10 was actually not in school, and in addition --

11 THE COURT: All right. Tell me where that is again in 12 the complaint.

MS. SHUAM: I believe it is paragraph 57, page 18, YourHonor.

THE COURT: Paragraph 56, page 18. "Had LDE 15 investigated the exclusion of students with disabilities at 16 Pierre A. Capdau Charter School it would have uncovered the 17 18 plight of students like Plaintiff P.B., who is identified as a student with a disability under Section 504. On October 3, 19 20 2010, a school administrator told his mother P.B. was no longer 21 welcome to return to school because of a manifestation of his 22 disability. Since that time, P.B.'s mother has attempted to 23 locate a New Orleans public school that will enroll him. Every 24 school has turned her away and P.B. remains out of school to 25 this day." Okay.

1 MS. SHAUM: That was at the time of the filing of this 2 complaint.

In addition, the circumstances of plaintiff, T.J. aredescribed in paragraph 57.

5 THE COURT: "Plaintiff T.J., a student with dyslexia and ADHD, has also been denied admission to a number of schools 6 7 that post low enrollment rates for students with disabilities. 8 T.J.'s mother attempted to enroll him in A.P. Tureaud Elementary 9 School, Nelson Elementary School, Abramson Science and Technology Charter School, Sarah T. Reed Elementary School, and 10 Gentilly Terrace Charter School. All five schools refused to 11 12 enroll T.J. because of his disability. He is currently not a attending school." 13

Okay. This lawsuit was filed on October 26, 2010, and we're now in late April. That's six months ago this was filed. Is T.J. in school today?

MS. SHAUM: Your Honor, T. J. Is actually enrolled inschool.

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THE COURT: Okay.

MS. SHUAM: I think that what the Court needs to decide is whether the facts which are alleged in the complaint and describe the circumstances of these individual plaintiffs at that time are sufficient to state a claim to which they are entitled to relief under law.

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I would also add that there's been a lot of discussion

about changed circumstances both on the individual plaintiffs 1 2 level as well as in terms of what the State is implementing in 3 terms of its policies and procedures, but what I would note for the Court's information, since we have sort of gone beyond the 4 actual complaint itself, is that many of the circumstances 5 continue to evolve from these students, so even since the filing 6 7 of the complaint some of the plaintiffs since then have been excluded from school again, so things are very much in 8 9 transition.

10 THE COURT: Let me ask you this, counsel for the 11 defense, if you can answer that.

12 I'm assuming for the purpose of the motion to dismiss that all of the allegations contained herein are true because 13 obviously we have to determine if there's a cause of action 14 15 under federal law, etcetera. Okay. So for the purpose of today's hearing, I believe everything that's written. Now, it's 16 going to be a matter of proof some time in the future. Is it 17 18 really fair for this family of T.J. to go to five different schools to be continued to be turned away. Is that what the 19 20 system is all about? I mean, now, let's assume this is true, is 21 this proper procedure? Or if there was a proper procedure, 22 would this have been avoided? I don't know the answer, I need 23 to be educated.

MS. SNEED: And I don't know that to be true. Obviously that will be developed.

THE COURT: Let's assume that this is true for purposes of -- again, you want to kick the plaintiffs out of court today, motion to dismiss. You're out of here. Okay. So in so doing, we have to look at this complaint, and I have to determine if there is a cause of action. I have to determine if, you know, the administrative remedies, you know, the whole deal, or is the remedies a matter of law, you know, which is what we're on now.

8 Let's assume for the time being, they might not be able 9 to prove it, they lose down the road, but today, motion to dismiss, is this following proper procedure that a student 10 11 turned away for these reasons, let's assume that they're true that they have to go to grabble, they have to go to five 12 different schools, and then finally, six months later they're 13 enrolled in school, that's great, okay, but is this what the law 14 was set out to accomplish, that families have to do this. 15

MS. SNEED: Well, whether or not it's what the law was set out to accomplish, obviously I think all of us want the kids to be in school.

19 THE COURT: This appropriate implementation of the law20 by Supereminent Pastroek?

21 MS. SNEED: If, in fact, that was true, obviously I 22 think we all as human beings would have issue with it.

THE COURT: Okay. Now, if this was true, in this case and perhaps in other cases of this punitive class, would you feel that this is a systemic violation of the IDEA or of Section

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MS. SNEED: I would not.

THE COURT: You would not. Why not?

4 MS. SNNED: Because I would think that that's something 5 that could be addressed through the process.

THE COURT: How much more addressing do they need to do? He's been kicked out of five schools. Did the process work, I mean, or was it futile?

MS. SNEED: He's now enrolled in school.

10 THE COURT: Six months later, after grabbling. After 11 going to five different schools.

MS. SNEED: Well, I don't know that he was grabbling. THE COURT: Okay. Bad choice of term, but it's not a bad choice of term. Momma, he's kicked out of school. He's got to go to another school. Let my son in. Kicked out of that school, another school, another school. That might not be your definition of grabbling; that's my definition of grabbling.

18 MS. SNEED: Yeah, it's hard to respond hypothetically19 to that, Your Honor.

THE COURT: No, no, this isn't a hypothetical. This is a fact that I must under the law deem as true for purposes of your motion to dismiss.

23 MS. SNEED: But there's no right that any kids have any 24 particular school.

25 THE COURT: Agreed.

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1	MS. SNEED: Whether it's, you know
2	THE COURT: Agreed. Agreed. He's got a right to
3	MS. SNEED: To go to a school.
4	THE COURT: A school. Now, you're telling me it's the
5	obligation of the family of this person to go from school to
6	school, public school to public school until a school finally
7	accepts this child; is that what you're telling me the law
8	requires?
9	MS. SNEED: Well, I'm saying that that's a part how
10	choice works that parents make application, parents choose to
11	go, the schools maybe full.
12	THE COURT: As I read this he's been kicked out. He's
13	been refused enrollment.
14	MS. SNEED: I don't think he was kicked out. He was
15	refused enrollment.
16	THE COURT: Okay. That's worse. What's worse? They
17	didn't even give him a chance to go, if this is true.
18	MS. SNEED: That assumes that's true. That assumes
19	it's true.
20	THE COURT: Okay. The second defense argument is the
21	relief that plaintiff seeks is unavailable as a matter of law, I
22	disagree with and is not grounds for dismissal at this juncture.
23	The third ground by defense, the IDEA claims are not
24	supported supported by sufficient factual allegations.
25	Well, again I have read this in great detail, this 60

page complaint, and again for purposes of this motion to dismiss, I have to take what is included in this as true. It might turn out not to be true later on, plaintiffs lose, okay. But today I have to consider this to be true. Okay. How do you argue that the IDEA claims are not supported by sufficient factual allegations?

And why don't we do this to save time.

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8 Your fourth argument is that Section 504 ADA claims are 9 not supported by factual allegations as well. Again, in reading 10 this, I tend to disagree with the State'a argument on this 11 point, but convince me what I'm missing somewhere because these 12 facts as stated are pretty obvious to me, but go ahead, please.

MS. SNEED: Well, on the argument about they're not 13 supported by insufficient factual allegations, Your Honor, for 14 example, as we state in our brief, P.B. is a 504 kid, that --15 and bipolar is not an IDEA. ADHD is under other health 16 impairment if it results in limited or where alertness with 17 18 respect to educational environment and adversely affects the child's performance, what we have are generalized allegations 19 20 about educational setbacks, but we don't have a causal 21 connection between ADHD and the setback.

THE COURT: And I think that the plaintiffs have clarified this issue. In their briefs they clarify this Section 504, and ADA their claims are limited to students with disabilities being denied enrollment in educational programs

solely on the basis of a disability. So they're admitting that 1 2 this Section 504 ADA claims do not apply to all members of the 3 class; is that accurate, plaintiffs? MS. SNEED: 4 Yes. THE COURT: I'm looking at plaintiffs. 5 6 MS. SNEED: Oh, I'm sorry. 7 Yes, Your Honor. SHAUM: MS. SNEED: That's how it reads. 8 9 Okay. But beyond these now admissions made THE COURT: by the plaintiffs in their briefs in preparing for today's 10 11 hearing, beyond that, I mean, I see some pretty clear-factual allegations are pretty detailed to me. 12 MS. SNEED: Well, but for each of them --13 14 THE COURT: You've got to prove it. It hasn't been 15 proven yet. 16 MS. SNEED: Well, for P.B., A.J., P.J., K.J., L.W., for example, there has to be a casual connection between the 17 18 disability and the quote educational setbacks, and that hasn't 19 been proven. 20 THE COURT: Well, that's going to be their burden of 21 proof at their trial. I'm talking about factual allegations as 22 contained in the complaint. 23 MS. SNEED: Right. But I don't believe that saying 24 there were educational setbacks is sufficient, sufficient 25 factual allegations. And then with regard to the dismissal of

1 the 504 and Title II claims, you know, similar arguments, their 2 allegations just are too general and not specific enough to 3 support their claim.

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THE COURT: Thanks. You want to respond briefly? MS. SHUAM: Sure, Your Honor.

First of all, with respect to the IDEA claims.

7 What we clarified in our brief, I hope, is that the 8 fact that there are five plaintiffs who are essentially Section 9 504 plaintiff, and that are not designated as IDEA plaintiffs is 10 simply demonstrative of the harm which they're alleging, which 11 is that the State has failed to adequately implement these child 12 find causes and procedures.

And I want to take just a couple of minutes, if you'll indulge me, to talk a little bit about child finds because I know there was a lot of discussion about that earlier.

16 Essentially I was sort of overly merely focused on my earlier comments about child find in speaking about it as though 17 18 it only applies to students who were not yet within the school system or not yet found by the school system. That obligation 19 20 on the part of the State actually continues throughout a child's 21 education. So the fact that a student is identified as a 22 student with a disability that qualifies them for a Section 504 23 plan might, in fact, still require that the State and the local 24 educational agencies pay attention to ongoing failures or 25 academic difficulties that that child has and to make an

1 appropriate referral to special educational services if they 2 need more than a just accomodations of their disability. If 3 they, in fact, need specialized educational services and related 4 services in order to access their curriculum.

5 And in addition, I think that it's very clear from this 6 complaint, that plaintiffs are also being essentially subject to 7 inappropriate school discipline, school discipline procedures 8 that are in direct violation of federal law because the schools 9 have failed to appropriately identify them as students with a 10 disability and are punishing them essentially for manifestation 11 of their disability.

With respect to the -- essentially, the student discrimination claim, Your Honor, it's very clear from the face of the complaint that, for example, two of these plaintiffs N.F. and M. M. who are multiply disabled children essentially denied access to educational opportunities not just at one school, but at multiple schools.

18 The Court asked a number of questions of defense counsel about the implementation of special education in the 19 20 unique framework of public education in New Orleans, and one of 21 the things that it has an unintentionally devastating 22 consequence and has further isolated students with disabilities 23 and their families in New Orleans was the elimination of 24 essentially the enrollment process. Essentially what the Court 25 has picked up on is the fact that trying to enroll and register

your child in school basically for both general education, but specifically for special education students is like a game of musical chairs, and unfortunately far too often people with disabilities and their families are not allowed to speak in a classroom when the music stops playing, and that is absolutely unacceptable.

THE COURT: All right. Thank you.

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8 I'm denying the motion to dismiss filed by the9 defendants.

We need to address a number of issues now.

11 The plaintiffs filed about 1:15 this morning electrically a motion for preliminary injunction, which I have 12 not read. I'm sure counsel for the defendants have not yet read 13 this. I note that it is set for hearing on May 25th 2011. 14 I'm just talking procedurally now. We also have this outstanding 15 motion for class certification. I'm assuming, and correct me if 16 I'm wrong, but I'm assuming that you want to address this 17 18 preliminary injunction before you want to address the class cert or not necessarily. 19

20 MR. CAVANAUGH: Not necessarily, Your Honor. We 21 essentially picked the May 25th date -- Bill Cavanaugh, Your 22 Honor. As simply a controlled date last night. We wanted to 23 have an opportunity to sit down with the State and with the 24 Court, as I mentioned last time, to come up with an expedited 25 discovery schedule where we can deal with class issues. We can 1 dal with the P.I.

THE COURT: Because now we have two issues. We have the injunction issue, and we also have the class cert issue. Where do you want to go with your discovery, class cert first or injunction first or do you want to do them both?

6 MR. CAVANAUGH: Your Honor, I actually think we can do 7 them both. I don't think the class discovery is going to take 8 us beyond the scope of the PI. We've tried to focus on what's 9 really important here to start to begin to get some change here. 10 THE COURT: Give us some idea of what discovery you're

11 looking for.

12 MR. CAVANAUGH: Certainly, we'll want to take some depositions of the senior people who are most responsibile for 13 the monitoring, the technical assistance, and implementing child 14 finds. We'll want there -- I suspect, Your Honor, this subject 15 has been widely discussed among the defendants. They say they 16 set out these polices and procedures. They've been cited for 17 18 noncompliance. We're hearing wide spread-stories of 19 noncompliance. I suspect their internal documents will end up 20 telling us a great deal about what their short comings are as a 21 result of the structure that they've created.

THE COURT: Well, I don't see how you can possibly getall this discovery done within a month.

24 MR. CAVANAUGH: No.

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THE COURT: We have a hearing on May 25th.

MR. CAVANAUGH: No, Your Honor, we've made clear we're 1 2 looking for an evidentiary hearing and expedited discovery. Ι 3 didn't mean to suggest by the May 25th date that I thought that we'd actually have an evidentiary hearing on that date, Your 4 Honor. I guess, I knew we were filing in in the middle the 5 night and I didn't want to suggest to the Court that I thought 6 7 the State or the Court would be prepared to talk about it today. Sure. Here's what I'd like for you all to 8 THE COURT: 9 do because another issue that needs to be addressed is the deadline for the opposition for defendants to file their 10 11 opposition to the class certification as well. I'm not trying to jam anybody. I'm not going to jam defendants. I'm not going 12 to jam the plaintiffs. What I'm hearing you telling me, 13 counsel, for plaintiff is that you feel that this is going to 14 require an evidentiary hearing as opposed to a hearing on 15 briefs, is that what I'm hearing? 16 MR. CAVANAUGH: Absolutely, Your Honor. 17 18 THE COURT: Okay. Fine. Here's what I'd like for both 19 of the parties to do. 20 Y'all are going to know what y'all need to do to 21 properly prepare more than I do at this point, so I'm going to

23 know how fast you want to move because obviously you want an 24 injunction.

want you all to prepare a proposed case management order.

MR. CAVANAUGH: Right.

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You

THE COURT: Okay. But by the same token, I'm not going 1 to put this so close to now that it's going to prejudice the 2 3 State because the State has the opportunity and the right obviously to prepare a proper defense to both the injunction as 4 well as to the class cert hearing, obviously, so the best thing 5 to do, instead of me being iron handed at this time -- I might 6 7 if you all can't agree, okay -- but at this time, I'm going to 8 leave to it up to you guys to prepare the deadlines within which 9 you all need to operate so that I can give you all a hearing date. I might just give you all a hearing date sooner than 10 11 later. However, not so soon that the defendants are not going to be able to be properly prepared to defend the allegations 12 13 that you guys will make.

MR. CAVANAUGH: As I said, Your Honor, we think we need some discovery. I know they'll need some discovery. It will take some time and that's why we want to work with them to come up with something, an agreeable schedule and then if we can't come up with an agreeable schedule, we'll present two proposals to Your Honor.

THE COURT: Okay. What I would like for you to do, I'm going to give you a deadline of -- I'm going to give you the exact date -- but I'm going to give you the deadline of some time in the middle of May just to get together to come up with a proposed case management order. That will give you about three weeks or so just to meet and talk about it. You know, tell the 1 defendants specifically what discovery you need. The defendants 2 will tell you specifically what discovery they need. Is that 3 fair enough?

Okay. Let's make it the deadline of Friday, May 20th,
to submit to the Court a proposed case management order. Now,
if you have not agreed to one I want to be notified no later
than May 20 and then the ball's going to be in my Court, and I'm
going to do what I need to do.

MR. CAVANAUGH: And, Your Honor, optimistically, 9 we can reach agreements on everything. If we can't on the 20th, 10 11 would the idea be that we would submit two prop -- we would say, Your Honor, we haven't been able to agree on everything. 12 I'm 13 sure we can agree on many things, but if there is a disagreement, we can each submit a proposal and then, Your 14 15 Honor --

16 THE COURT: My job is to administer justice, okay. 17 Now, your job is to represent the plaintiffs. Well, not your 18 job, but what you want is a hearing date as soon as possible. 19 MR. CAVANAUGH: It's my vocation.

THE COURT: That's your vocation, and the defendants have just as much right to be in court, and so that they're not prejudiced, they have a right to do their discovery as well. I'm all ears to what plaintiffs have to say and to what defendants have to say. As much as you guys can agree to as much as possible, we know you want your injunction hearing 1 yesterday as opposed to tomorrow.

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MR. CAVANAUGH: Right.

3 THE COURT: But we know that they're getting with their State Bureaucracy. They're going to have to get documents that 4 5 I suspect are going to be pretty cumulative, which is what I'm hearing what you're telling me, and they're going to have the 6 opportunity to do that as well. So with that said -- let me do 7 this. Let me give you all until the end of May, because what 8 9 I'm thinking about it might be that much more difficult for you all to come up with -- so May 31st come up with a proposed case 10 management order. Obviously, I would like to try the class cert 11 hearing and/or the motion for the preliminary hearing this year. 12 Okay. So keep that in mind when you prepare your proposed case 13 14 management order. You've both got to get together to decide approximately how long you think this hearing will be. 15 So 16 obviously what that's going entail is y'all coming up with as many stipulations as you can possibly come up with. 17

You don't have to prepare the stipulations by the end of May, but just communication, okay.

Let's go off the record now.

21 (OFF-THE-RECORD-DISCUSSION)
22 (ON THE RECORD)
23 MS. SNEED: Just one thing, Your Honor.
24 THE COURT: Sure.

25 MS. SNEED: We appreciate you knowing that the State

cares about the children; that's a very important thing. 1 2 THE COURT: And their families, sure. 3 MS. SNEED: All us as well. You know, we really want what's best for the children. 4 5 I know that. I know that. THE COURT: We all do. 6 MR. CAVANAUGH: Thank you, Your Honor. 7 Thank you all very much. THE COURT: THE MARSHAL: All rise. 8 9 THE DEPUTY CLERK: Court's in recess. * * 10 11 CERTIFICATE 12 I, Victor D. Di Giorgio, Official United States Court 13 Reporter in and for the Eastern District of Louisiana, do hereby 14 certify that the foregoing proceedings were taken down by me in 15 shorthand at the time and place aforesaid, transcribed under my 16 personal direction and supervision, and that the preceding pages 17 18 represent a true and correct transcription, to the best of my 19 ability and understanding. 20 21 22 23 S/Victor D. Di Giorgio Victor D. Di Giorgio, CCR Official U.S. Court Reporter 24 25